



Notice is hereby given that a **MEETING** of the **COUNCIL OF THE BOROUGH OF GOSPORT** will be held in the **TOWN HALL, GOSPORT** on **WEDNESDAY** the **TWENTY THIRD** of **JULY 2014** at **6.00PM** AND ALL MEMBERS OF THE **COUNCIL ARE HEREBY SUMMONED TO ATTEND TO CONSIDER AND RESOLVE THE FOLLOWING BUSINESS –**

1. To receive apologies from Members for their inability to attend the Meeting.
2. Election of Mayor for the remainder of the 2014/2015 Municipal Year.
To elect from the Councillors of the Borough a Mayor of the Borough of Gosport for the remainder of the Municipal Year 2014/2015.
3. To confirm the Minutes of the Annual and Adjourned Annual Meetings of the Council held on 4 and 5 June 2014 (copies herewith).
4. To consider any Mayor's Communications.
5. To receive Deputations in accordance with Standing Order No 3.5 and to answer Public Questions pursuant to Standing Order No 3.6, such questions to be answered orally during a time not exceeding 15 minutes.

(NOTE: Standing Order No 3.5 requires that notice of a Deputation should be received by the Borough Solicitor NOT LATER THAN 12 O'CLOCK NOON ON MONDAY, 21 JULY 2014 and likewise Standing Order No 3.6 requires that notice of a Public Question should be received by the Borough Solicitor NOT LATER THAN 12 O'CLOCK NOON ON MONDAY, 21 JULY 2014).

6. Questions (if any) pursuant to Standing Order No 3.4.

(NOTE: Members are reminded that Standing Order No 3.4 requires that Notice of Question pursuant to that Standing Order must be received by the Borough Solicitor NOT LATER THAN 12 O'CLOCK NOON ON TUESDAY, 22 JULY 2014).

7. To receive the following Part II minutes of the Boards of the Council:

- Community Board: Extraordinary meeting 9 April, 5 June and 30 June 2014
- Economic Development Board: 5 June and 2 July 2014
- Policy and Organisation Board: 5 June and 9 July 2014

8. Local Plan

The Council is required by legislation to prepare a development plan for its area. This report seeks approval to publish the Gosport Borough Local Plan 2011-2029 for public consultation and subsequent submission to the Secretary of State and also to publish the Local Development Scheme 2014.

**IAN LYCETT
CHIEF EXECUTIVE**

**TOWN HALL
GOSPORT**

15 July 2014

FIRE PRECAUTIONS

(To be read by the Mayor if members of the public are present)

In the event of the fire alarm being activated, please leave the Council Chamber and Public Gallery immediately. Proceed downstairs by way of the main stairs or as directed by GBC staff, follow any of the emergency exit signs. People with disability or mobility issues please identify yourself to GBC staff who will assist in your evacuation of the building.

MEMBERS ARE REQUESTED TO NOTE THAT:

(1) IF THE COUNCIL WISHES TO CONTINUE ITS BUSINESS BEYOND 9.30PM THEN THE MAYOR MUST MOVE SUCH A PROPOSITION IN ACCORDANCE WITH STANDING ORDER 4.11.18

(2) MOBILE PHONES SHOULD BE SWITCHED OFF FOR THE DURATION OF THE MEETING

AGENDA ITEM NO. 8

Board/Committee:	Council
Date of Meeting:	23 July 2014
Title:	Gosport Borough Local Plan 2011-2029: Publication Version
Author:	Borough Solicitor and Deputy Chief Executive
Status:	FOR DECISION

Purpose

The Council is required by legislation to prepare a development plan for its area. This report seeks approval to publish the Gosport Borough Local Plan 2011-2029 for public consultation and subsequent submission to the Secretary of State and also to publish the Local Development Scheme 2014.

Recommendation

1. That the Council approves the publication of the Gosport Borough Local Plan 2011-2029: Publication Version (as set out in Appendix A) for public consultation;
2. That the Head of Planning Policy is authorised to prepare a summary of representations received and then submit the Gosport Borough Local Plan 2011-2029: Publication Version together with the summary of representations and supporting evidence to the Secretary of State;
3. That the Head of Planning Policy is authorised to make any Minor Modifications to the Gosport Borough Local Plan 2011-2029 and main modifications requested by the planning inspector in order to make the Local Plan sound;
4. That the Council agrees the Local Development Scheme 2014 (as set out in Appendix B).

1 Background

- 1.1 The Council as the Local Planning Authority has a duty to prepare a development plan to provide the framework for the future planning of the Borough. Development plans can comprise several documents or a single document. This Council at the Economic Development Board on 22nd February 2012 decided to prepare a single development plan – the Gosport Borough Local Plan 2011-2029.
- 1.2 The Economic Development Board at its meeting on 12th December 2012 agreed to the publication of the draft Gosport Borough Local Plan 2011-2029 ('the Draft Local Plan') for consultation.

- 1.3 The preparation of a Local Development Scheme is a requirement under the Planning and Compulsory Purchase Act 2004 as amended. Its purpose is to identify any development plans that the Council intends to prepare and sets out a timetable for their preparation. The Economic Development Board at its meeting on 22nd February 2012 agreed to the publication of the Local Development Scheme 2012 which is updated and amended as necessary.

2 Report

- 2.1 The Draft Local Plan sets out the planning strategy for the Borough for the period 2011 to 2029, identifies potential development sites and includes development management policies against which planning applications will be assessed.
- 2.2 The overarching theme of the Draft Local Plan is an employment led strategy recognising the particular needs of the Gosport peninsula. The vision of the Draft Local Plan is to take advantage of the opportunities presented by Gosport's attractive coastline location adjacent to Portsmouth Harbour and the Solent, and to make best use of its heritage assets. New development will provide a mix of employment, homes, shops, leisure and community facilities.
- 2.3 The Draft Local Plan provides a spatial strategy identifying where new development will be located during the period 2011-2029. A number of Regeneration Areas have been identified where much of this new development will be focused. These are:
- Gosport Waterfront and Town Centre (opportunities for employment, housing and retail mixed use development);
 - Daedalus (opportunities for employment led mixed use development);
 - The Haslar Peninsula (opportunities for care/medical led mixed use development); and
 - Rowner (opportunities for residential regeneration led development).
- 2.4 The value of retaining the Borough's green open spaces is recognised in the Draft Local Plan. This is highlighted by identification of the Alver Valley as a 'Green' Regeneration area which will be developed as a Country Park. The Alver Valley Country Park will retain the settlement gap between Gosport and Lee-on-the-Solent.
- 2.5 The Draft Local Plan was subject to public consultation from 19th December 2012 through to 13th February 2013. This consultation was undertaken in line with the procedures outlined in the Council's Statement of Community Involvement. Fifty individuals, organisations

and interested parties made representations resulting in 486 individual comments.

- 2.6 No representations were received that questioned the overarching principles of the Local Plan. The key points from the representations include the following:

Spatial Strategy

- Consider amending the urban area boundary around Frater House (Brockhurst Gate);
- Clearer definition of Settlement Gaps.

Gosport Waterfront

- Number of dwellings proposed is too restrictive and should be higher;
- Should be more flexibility to use the site for residential purposes;
- Number of dwellings proposed is too high;
- Should not be prescriptive about retaining deep water facilities;

Haslar

- Limit on number of houses too rigid;
- Too many houses as may have impact on nature conservation sites;

Alver Valley

- Concern about Gateway facilities at Grange Farm and impact on listed buildings.

Priddys Hard

- Need to address nature conservation issues.

Frater House (Brockhurst Gate)

- Widen the term employment use to economic use.

Housing

- The housing allocation figure for the period 2026-2029 should be extrapolated from the PUSH South Hampshire Strategy annual figure for Gosport.

Transport

- Concern about impact on strategic highway network (M27);
- Consider that transport study is not robust and out of date. (addressed see para 2.9)

Open space

- Consider evidence base relating to sports facilities provision is out of date (addressed see para 2.9);

- Remove open space designation from the Frater House site.

Sustainable development

- Consider sustainable homes requirements are too prescriptive.

Nature conservation

- Concerns about the impact of air pollution on sensitive nature conservation sites;
- Concern about the impact of recreational disturbance on European designated sites.

Flooding

- Need further work on sequential testing and Strategic Flood Risk Assessment (addressed see para2.9).

- 2.7 Details of the representations are contained in Appendix C 'Summary of Representations and Analysis of Consultation Responses'. A copy of this document is published on the Council's website.
- 2.8 In responding to these representations regard has been taken to national guidance including new national guidance that has been issued since the publication of the draft local plan. In particular the National Planning Practice Guidance (NPPG) (2014) has been published to support the National Planning Policy Framework (NPPF) (2012) and also published was the 'Housing Standards Review' (2013) and 'Next steps to zero carbon homes - Allowable Solutions' (2013).
- 2.9 In order to address some of the comments and to be compliant with the NPPF it was necessary to undertake further evidence studies. These included updating the following: a study on Transport Modelling, an assessment on the future requirements for Sport Facilities, a Habitats Regulations Assessment, a Retail Capacity Study, a Strategic Housing Land Availability Assessment, the Strategic Flood Risk Assessment and the Sustainability Appraisal. Copies of these studies are on the Council's website.
- 2.10 The Draft Local Plan has been amended in light of the representations where justified, new guidance and evidence. Details of these changes are contained in Appendix D 'Schedule of proposed changes from Consultation Draft to Publication Version'. A copy of this document is published on the Council's website.
- 2.11 One of the key issues in the NPPF is that the local plan needs to make provision for the objectively assessed housing need. The provision of housing to meet this need can be made solely within the Borough or where this is not possible, as there is a Duty to Co-operate, some of it may be accommodated in adjoining districts. The

PUSH Authorities have a good record of co-operating and published the South Hampshire Strategy in 2012 which set housing allocations for each district. The publication version of the Draft Local Plan in Appendix A fully reflects the figures in the South Hampshire Strategy 2012 as extrapolated to 2029.

- 2.12 PUSH has now agreed to review the South Hampshire Strategy in the light of the requirements of the NPPF. As a first step in the evidence gathering process a Strategic Housing Market Assessment (SHMA) has been prepared. This document looks at the objectively assessed housing need for the PUSH area up to 2036. Whilst the SHMA document includes figures for each district no policy constraints have been considered so these figures do not take into account the capacity to be able to deliver these figures. This will be undertaken as part of the review of the South Hampshire Strategy.
- 2.13 The Planning Inspectorate has placed considerable weight on the Strategic Housing Market Assessments in their recent examination of local plans. In order to seek reassurance that the Gosport Borough Local Plan 2011-2029 should continue on the basis of the figures in the South Hampshire Strategy 2012 officers requested an advisory visit from an inspector. Whilst this inspector will not examine the Gosport Borough Local Plan her advice was to continue with the proposed Local Plan but to review the Strategic Housing Land Availability Assessment demonstrating what the capacity is in Gosport.
- 2.14 A revised Strategic Housing Land Availability Assessment has been undertaken and it demonstrates that there is limited land available for housing development and there is not the capacity in Gosport to support a higher housing allocation. Accordingly until the revised South Hampshire Strategy is prepared it is considered that the Draft Local Plan should seek to meet the housing allocation figures in the South Hampshire Strategy 2012.
- 2.15 The next stage of the local plan process is to formally consult key stakeholders and the wider community under Regulation 19 of the Town and Country Planning (Local Planning) (England) Regulations 2012. This is a statutory 6 week consultation process. In order to give an opportunity for people to respond within the time period and avoiding the prime holiday period it is intended to delay the consultation until the middle of August starting on 12th August through to 22nd September.
- 2.16 The Council is then required to submit the Draft Local Plan (Publication version) together with a summary of any representations received and all the evidence supporting the local plan to the Government for examination by an inspector. Authorisation is sought for the Head of Planning Policy to prepare a summary of representations for submission. The Council are not required to make

further changes to the Draft Local Plan unless it considers that it is appropriate to do so. At this stage of the process representations are considered by an inspector. If it is considered that there are significant changes that should be made to the Local Plan before it is submitted to the Government then these would need to be brought back to Members as main modifications and subjected to further consultation (The National Planning Practice Guidance considers that main modifications are those that materially affect the policies). There may be minor matters that do not materially affect the policies but may add clarity. Authority is sought for the Head of Planning Policy to make modifications on minor matters ('Minor Modifications') to the draft Local Plan.

- 2.17 It is anticipated that the Draft Local Plan will be submitted in November with an examination conducted by an inspector appointed by the Planning Inspectorate in February 2015. The Inspector will examine the Local Plan against the tests of 'Soundness'. These tests as defined in the in the National Planning Policy Framework are that the local plan is positively prepared, justified, effective and consistent with national policy.
- 2.18 At the examination the inspector may invite the Council to make main modifications to Local Plan in order for it to be found sound. These main modifications would need to be subject to public consultation. Authority is sought for the Head of Planning Policy to draft main modifications to the Draft Local Plan if requested by the Inspector.
- 2.19 Following the examination the inspector will issue a report and if favourable Members will be in a position to adopt the Local Plan. It is anticipate that this will be in June 2015.
- 2.20 The Local Development Scheme sets out the above process in more detail and is included as Appendix B.

3 Risk Assessment

- 3.1 If the Council does not prepare a local plan the Council will have no current policies against which it can determine planning applications. The adopted local plan will become outdated and planning inspectors will attach little weight to it when dealing with planning appeals.

4 Conclusion

- 4.1 The Draft Local Plan has been reviewed in light of the comments received from the previous consultation, the updated evidence and national guidance. It is proposed to consult on the revised Gosport Borough Local Plan 2011-2029 (Publication version) and then submit it to the Secretary of State. It is also proposed to publish a revised Local Development Scheme.

Financial Services comments:	None
Legal Services comments:	Contained in the report
Crime and Disorder:	Policies in the local plan will through the appropriate design of new buildings will seek to minimise instances of crime and disorder
Equality and Diversity:	The Local Plan will seek to address issues of equality and diversity
Service Improvement Plan implications:	The preparation of a development plan is a key SIP measure.
Corporate Plan:	The preparation of a development plan meets all the Corporate priorities.
Risk Assessment:	See Paragraph 3.1
Background papers:	Reports to Economic Development Board <ul style="list-style-type: none"> - 12/12/12 Gosport Borough Local Plan 2011-2029 - 22/2/2012 Local Development Scheme 2012
Appendices/Enclosures:	
Appendix 'A'	Gosport Borough Local Plan 2011-2029: Publication Version (circulated separately)
Appendix 'B'	Gosport Local Development Scheme 2014
Appendix 'C'	Summary of Representations and Analysis of Consultation Responses (circulated separately)
Appendix 'D'	Schedule of proposed changes from Consultation Draft to Publication Version (circulated separately)
Report author/ Lead Officer:	Chris Payne

**MINUTES OF THE MEETING OF THE COUNCIL
HELD ON 23 JULY 2014 AT 6pm**

Attendance:

The Mayor (Councillor Gill) (P) (in the Chair);

The Deputy Mayor (Councillor Farr) (P);

Councillors Allen (P), Ms Ballard (P), Bateman (P), Mrs Batty (P), Beavis (P), Bergin (P), Burgess, Carter (P), Chegwyn (P), Mrs Cully (P), Dickson (P), Ms Diffey (P), Edgar (P), Mrs Forder (P), Forder (P), Foster-Reed (P), Geddes (P), Hazel (P), Hicks, Mrs Hook (P), Hook (P), Hylands (P), Jessop (P), Langdon (P), Mrs. Morgan, Murphy (P), Philpott (P), Ronayne (P), Scard (P), Mrs Searle (P), Mrs Wright (P) and Wright (P).

Also in Attendance:

Honorary Alderman Foster, O'Neil and Searle

APOLOGIES

Apologies for inability to attend the meeting were submitted on behalf of Councillors Burgess and Hicks.

**ELECTION OF MAYOR FOR THE REMAINDER OF THE MUNICIPAL YEAR
2014/2015**

PROPOSED BY COUNCILLOR HOOK
SECONDED BY COUNCILLOR FORDER

That Councillor Keith Laurence Gill be elected Mayor of the Borough of Gosport for the remainder of the Municipal Year ending May 2015.

CARRIED

The Chair was taken by the newly elected Mayor, who made the statutory Declaration of Acceptance of Office.

REPLY BY HIS WORSHIP THE MAYOR

The new Mayor replied to the Council's resolution and returned thanks for his election. He confirmed that his wife, Eira Gill, would take up the position of Mayoress and that the Mayor's charities would continue to be the Rowans Hospice and Gosport's Accommodation Resource Centre.

MINUTES

COUNCIL RESOLVED: That the Minutes of the Meetings of the Council held on

4 June 2014 and 5 June 2014, be confirmed as a true and correct records and signed.

MAYOR'S COMMUNICATIONS

The Mayor informed the Council that there were a number of forthcoming meetings of the Health Overview and Scrutiny Panel and that as a number of other members of the panel had already done so, it would sensible for Gosport Borough Council to appoint a nominated deputy. The Mayor had agreed to put this item before Councillors and Councillor Allen was duly elected.

RESOLVED: That Councillor Allen be appointed nominated deputy for the Health Overview and Scrutiny Panel.

PART II MINUTES

COUNCIL RESOLVED: That the following Part II Minutes be received.

- Community Board: Extraordinary Meeting 9 April 2014 (Minute No 50-53), 5 June 2014 (Minute No 5-6) and 30 June 2014 (Minute No 12-14)
- Economic Development Board: 5 June 2014 (Minute No 5-6) and 2 July 2014 (Minute No 12-13)
- Policy & Organisation Board: 5 June 2014 (Minute No 5) and 9 July 2014 (Minute No 11-16)

GOSPORT BOROUGH LOCAL PLAN 2011-2029

The Council is required by legislation to prepare a development plan for the its area. The report seeks approval to publish the Gosport Borough Local Plan for 2011-2029 for public consultation and subsequent submission to the Secretary of State and also to publish the Local Development Scheme 2014.

The Council welcomed the comprehensive document. The Leader of the Council commended the work of all Gosport Borough Council staff.

RESOLVED:

1. That the publication of the Gosport Borough Local Plan 2011-2029: Publication Version (as set out in Appendix A of the report) for public consultation be approved;
2. That the Head of Planning Policy be authorised to prepare a summary of representations received and then submit the Gosport Borough Local Plan 2011-2029: Publication Version together with the summary of representations and supporting evidence to the Secretary of State;
3. That the Head of Planning Policy be authorised to make any Minor Modifications to the Gosport Borough Local Plan 2011-2029 and main

modifications requested by the planning inspector in order to make the Local Plan sound;

4. That the Local Development Scheme 2014 (as set out in Appendix B) is agreed.

The Mayor

The meeting ended at 6.40pm